

Greater Tompkins County Municipal Health Insurance Consortium

125 East Court Street • Ithaca, New York 14850 • (607)274-5590 www.healthconsortium.net • consortium@tompkins-co.org

"Individually and collectively we invest in realizing high quality, affordable, dependable health insurance."

AGENDA Governance Structure Committee May 21, 2020 – 3:30 P.M.

Zoom Meeting

- 1. Welcome (3:30)
- 2. Changes to the Agenda (3:32)
- 3. Approval of February 5, 2020 minutes (3:35)
- 4. Discussion of Department of Financial Services Feedback (3:40)
- 5. Change to Municipal Cooperative Agreement to Receive Certificate of Authority (3:50)
- 6. Set Next Meeting Date and Time (4:25)
- 7. Adjournment (4:30)

Governance Structure Committee Minutes – DRAFT February 5, 2020 – 4:30 p.m. Town of Ithaca

Present: Judy Drake, Chuck Rankin, Lisa Holmes, Greg Pellicano (arrived at 4:44 p.m.), Jim

Bower, Eric Snow

Phone: Kevin Williams, Steve Locey Excused: Steve Thayer, Bud Shattuck

Absent: Olivia Hersey

Others: Elin Dowd, Executive Director; Michelle Cocco; Clerk of the Board; Don Barber,

Consultant

Call to Order

Mr. Rankin, Chair, called the meeting to order at 4:32 p.m.

Changes to the Agenda

There were no changes to the agenda.

Approval of Minutes - January 8, 2020

It was MOVED by Ms. Holmes, seconded by Mr. Snow, and unanimously adopted by voice vote by members present, to approve the minutes of January 8, 2020 as presented. MINUTES APPROVED.

Review of Responses from Consortium Legal Counsel

Ms. Dowd walked the Committee through Mr. Powers' responses to questions that were presented to him as a result of conversations at the last meeting: Below are the questions, responses from Mr. Powers, and direction given by the Committee.

Section C. Board of Directors

Question: Should the MCA clarify what type of document is being requested in writing?

<u>RESPONSE</u>: No. The governing principle in the drafting of our organizational governance document was to maintain maximum flexibility. Once we start including detail regarding specific forms and other minutiae in the cooperative agreement, we do make it more detailed, but we also make it harder to comply with and less adaptable to periodic changes in administrative practices. If the Consortium wants to require a specific or uniform *type* of written designation from its constituent Participants as part of its regular practices and procedures, that is perfectly fine—but that requirement need not be part of the MCA.

The Committee agreed with Mr. Powers' recommendation.

Section D. Weighted Voting

Question: Can Section D, paragraph 3 be revised to include the wording from the addendum, thereby deleting the addendum and outlining how voting works right in the document, rather than refer to the attached addendum? *If this change is accepted, Addendum "B" will need to be reordered.

<u>RESPONSE</u>: Yes. I agree the weighted voting description itself is somewhat confusing, although I think the example makes it clearer. You may want to think about clarifying Section D (2) (b) as well.

Mr. Barber provided an overview of the background and why this section was originally included in the MCA. He said at that time Tompkins County and the City of Ithaca had almost 80% of the covered lives but only had one vote each on the Board of Directors. This would typically involve premium because benefits are collectively bargained. This provides the larger municipalities a mechanism to exert their weight and have more voting power if a situation arose. He said it has never been put into place but recommended the language remain in the MCA.

Mr. Locey explained for 2020 there are 43 municipalities in the Consortium, three of which have more than 500 employees and 40 with less than 500 employees. The mechanism provides that those three large municipalities would equally share the equivalent of 40 votes (13 votes each), each of the smaller municipalities would each get one vote, and each labor representative would get one vote each. In order for anything to be adopted it would require a two-thirds vote. Under the current membership there would be a total of 85 votes with 56 being needed to pass anything.

There was consensus that the concept should remain in the MCA but directed Ms. Dowd to speak with Mr. Powers and try to develop language to clarify the current language.

Mr. Locey gave an example of e beginning there were efforts to try to make sure that

Section V 3b: Alternative Dispute Resolution: Should this section clarify who pays the cost of the American Arbitration Association of member challenges made to Board decisions.

Question: Whether language for the ADR should be clarified.

RESPONSE OF HANCOCK ESTABROOK: The default rule in American litigation, where it is not otherwise specified by agreement, is that each side to a dispute pays their own attorney fees and litigation costs. That being said, some arbitrators, in their discretion, will order the payment of attorney fees by one side as part of their award. If you want to guarantee a specific procedure with respect to fee shifting, you could add language to the Alternative Dispute Resolution section specifying that result.

The Committee recommended no change for the reason stated by Mr. Powers. Ms. Dowd will communicate this back to municipalities.

Section B3: MCA outlines liability of municipalities to cover asset shortfalls of the Consortium. The Town of Ulysses recommends language be added to make clear that all state-mandated reserves and the unencumbered fund balance are used before assessing municipalities for a pro-rata share of the shortfall.

RESPONSE OF HANCOCK ESTABROOK: The funds earmarked for statutorily required reserves—*i.e.*, those reserves required under Article 47 of the Insurance law or other statutory requirements—may not be invaded to remedy routine budgeting shortfalls; but rather may only be invaded if the triggering conditions under their stated purpose have occurred. That being said, unencumbered fund balance—which is not associated with any of the defined reserve accounts—may be used to satisfy any shortfall created by higher-than-budgeted claims activity. Arguably, it is one of the purposes of maintaining a fund balance to protect against such situations. Whether or not this is mandated as a first step before additional assessments are levied or otherwise remains up to the discretion of the Board when such an event occurs, is a question of policy for the Board.

The Committee recommended no change for the reason stated by Mr. Powers. Ms. Dowd will communicate this back to municipalities.

Following discussion there was consensus to send the draft MCA to the Department of Financial Services for review as soon as practicable. Ideally, the Department would provide comments before municipalities are asked to sign off on the document.

Review of Bylaws

Ms. Dowd said minor clarifications have been made to the document since the last meeting and provided the revised document to Mr. Powers for review. She reviewed those changes and the responses from Mr. Powers.

She referenced Article V – Section 2 "Provided a quorum is present, the Executive Committee shall act by an affirmative vote of a majority of the fully-constituted Executive Committee." She said Mr. Powers feels the way that it is currently written would mean if the minimum quorum number is present, the vote must be unanimous.

Ms. Cocco explained the following: If quorum is set at the majority of the "fully-constituted" Committee, it would equal half plus one of the total number of members. (For an 11-member Committee, quorum would be 6.). This language requires 6 for quorum and 6 votes in favor of any action. In the event only six members were in attendance it would require a unanimous vote of all present to pass. If this were not the requirement, 6 members would need to be present for quorum and actions would require only 4 ayes out of a Committee of 11 to pass. In the event the Committee grew to 15 members the quorum would be 8. The language would require 8 votes for actions to pass. In the event only 8 members were in attendance actions would require a unanimous vote of all present to pass. If this were not the requirement, 8 members would need to be present for quorum and any action would require only 5 ayes out of a Committee of 15 to pass.

There was consensus that actions should require a majority of the fully-constituted committee voting in favor.

Article VII - Section 4.

Mr. Powers felt that the Consortium should review prior budgets to see if a 10% deviation on any given line item is a material change to the organization's finances.

There was consensus that the 10% deviation is acceptable as this would apply to discretionary expenses.

Article V – Section 7

Ms. Dowd said Mr. Powers had suggested amending the section to state that the Executive Committee shall operate under the basic rules of Parliamentary Procedure and to not specifically list those procedures. The Committee felt this change was acceptable.

Article VI - Section 1

The Committee agreed to amend the last sentence to read: Standing committees will work in collaboration with the Executive Director to develop and recommend policies which shall be submitted to the Executive Committee.

Article VII - Section 2

Changes to this section are reflected as follows:

- (a) The Executive Director shall have the overall responsibility for overseeing the preparation of a recommended preliminary annual budget, in collaboration with Consortium consultants, the Audit and Finance Committee, and the Treasurer.
- (b) The Audit and Finance Committee shall be responsible for the development of a preliminary annual budget and 5-year pro-forma analysis to be presented to the Executive Committee.
- (c) The preliminary budget shall be designed to reflect the Executive Committee's policies and objectives. And it and shall be approved by the Executive Committee for dissemination to the Board of Directors.

Next Steps

Timeline

- A red-lined and clean version of the MCA and a clean copy of the draft Executive Committee Bylaws will be sent to all Participants and the Department of Financial Services with a request to respond with any comments by March 15;
- A copy of the Town of Ulysses resolution and the Consortium's response will be sent to all Participants by March 1st;
- The recommended MCA and Bylaws by this Committee will be presented to the Board of Directors on March 26. The Board will approve a recommended MCA at that meeting an forward to Participants for approval;
- Between March 26-June 25 signatures from municipalities will be secured;
- The Board will begin operating in September under the new MCA

Next Meeting

The next meeting will be March 16th at 4:30 p.m.

<u>Adjournment</u>

The meeting adjourned at 5:30 p.m.



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May 12, 2020

Mr. Warren Youngs
Supervising Insurance Examiner Health Bureau
NYS Department of Financial Services
One State Street
New York, NY 10004

Dear Mr. Youngs,

Thank you for taking my call and explaining the process to review the Certificate of Authorization (COA) for the Greater Tompkins County Municipal Health Insurance Consortium (GTCMHIC.) We are committed to working with you to secure the necessary authorization to continue operating at the current level and support the approval of our amended Municipal Cooperative Agreement (MCA) for consent at our June Board of Directors meeting.

I have outlined below the support material you requested to help advance this process. I have also included information regarding what steps GTCMHIC will take to ensure that in the future we only operate in the counties authorized by its COA. We are interested in our ability to include all potential expansion to eliminate any future revisions of the COA and amendments to our MCA.

<u>Listing of Current Counties</u> (alphabetical order with participating municipalities)

- Cayuga County
 - Town of Aurelius (01/01/2017)
 - Town of Mentz (01/01/2019)
 - Town of Montezuma (01/01/2017)
 - Town of Moravia (01/01/2017)
 - Town of Niles (01/01/2019)
 - Town of Owasco (01/01/2018)
 - Town of Scipio (01/01/2017)
 - Town of Sennett (01/01/2019)
 - Town of Springport (01/01/2017)
 - Village of Union Springs (01/01/2017)
- Cortland County
 - City of Cortland (01/01/2013)
 - Town of Cincinnatus (01/01/2017)
 - Town of Home (01/01/2018)
 - Town of Marathon (01/01/2016)
 - Town of Preble (01/01/2017)

- Town of Truxton (01/01/2016)
- Town of Virgil (01/01/2016)
- Town of Willet (01/01/2015)
- Village of Homer (01/01/2015)
- Chemung County
 - Town of Big Flats (01/01/2019)
 - Town of Horseheads (01/01/2019)
 - Village of Horseheads (01/01/2020)
- Schuyler County
 - Village of Watkins Glen (01/01/2020)
- Seneca County
 - County of Seneca (01/01/2019)
- Tioga County
 - Town of Spencer (01/01/2020)
- Tompkins County
 - City of Ithaca (01/01/2011)
 - County of Tompkins (01/01/2011)
 - Lansing Library (01/01/2020)
 - Town of Caroline (01/01/2011)
 - Town of Danby (01/01/2011)
 - Town of Dryden (01/01/2011)
 - Town of Enfield (01/01/2011)
 - Town of Groton (01/01/2011)
 - Town of Ithaca (01/01/2011)
 - Town of Lansing (01/01/2013)
 - Town of Newfield (01/01/2018)
 - Town of Ulysses (01/01/2011)
 - Village of Cayuga Heights (01/01/2011)
 - Village of Dryden (01/01/2011)
 - Village of Freeville (01/01/2019)
 - Village of Groton (01/01/2011)
 - Village of Lansing (01/01/2019)
 - Village of Trumansburg (01/01/2011)

<u>Listing of Potential Counties</u> (if allowed as requested)

In addition to expanding our COA to include those counties listed above, the Consortium is requesting your consideration of five additional counties that have shown interest in joining our membership - Broome, Chenango, Onondaga, Steuben, Yates.

For future considerations expanding beyond this twelve-county region we understand that we would need prior DFS approval. Our current wording in our MCA allows any "Municipal Corporation" in the State of New York to join the GTCMHIC provided the GTCMHIC Board of Directors approves the addition of the Municipal Corporation by a super majority vote of two-thirds of the full Board. We will expand this process and agreement to include an additional step securing DFS approval, prior to any expansion, to be included in a new Certificate of Authorization.

Financial Data

As the Consortium has grown, the financial efficiencies have increased. In the chart below, the growth in the Consortium's income on a per covered life basis has been steady and modest, especially in recent years. The expenses have experienced modest growth on a per covered life basis with the paid claims being more negatively impacted by a large loss claimant or two as opposed to the expansion of the overall coverage region and population. Lastly, we feel the most telling factor is the Consortium's net assets on a per covered life basis which increased steadily in the early years and have now flattened out as the Consortium has looked to keep premium increases very modest.

Fiscal Year	Number of Covered Lives	Total Income Per Covered Life	Total Expenses Per Covered Life	Total Net Assets Per Covered Life
2011	4,400	\$5,901.87	\$5,945.55	\$981.83
2012	4,448	\$6,449.45	\$5,734.97	\$1,732.95
2013	5,077	\$6,827.79	\$5,884.54	\$2,193.27
2014	5,012	\$7,224.66	\$6,413.33	\$3,081.15
2015	5,021	\$7,514.94	\$6,188.72	\$4,412.62
2016	5,063	\$7,637.59	\$7,386.28	\$4,797.81
2017	5,173	\$7,913.75	\$7,422.66	\$5,128.77
2018	5,202	\$8,184.28	\$7,860.62	\$5,202.59
2019	6,173	\$8,508.09	\$7,796.02	\$5,096.30

In addition to the above results, the larger population and expanded operating territory of the Consortium have increased the buying power of the Consortium and have increased the economies of scale for the cost of administrative services and other expenses associated with running the Consortium.

Demonstrating our financial strength further, I will send a copy of our 2019 Medical Utilization Review Report from Excellus with this letter to demonstrate that even though we increased our

contract count in 2019 by 18%, we were still able to increase our financial position and decrease our plan per member per month costs by 8%, see page 4 of the report. Furthermore, most years we have only grown by roughly 2% each year and our net position has continued to experience an upward trend.

Rating Methodology

The premium rating methodology of the GTCMHIC is a community rating model whereby each covered member enrolled in the same benefit plan is charged the same monthly premium rate regardless of any risk factors which include, but may not be limited to, age, sex, race, health status, and occupation. We have begun tracking data on a regional basis (county by county) to determine if the current community rating methodology utilizing a single risk pool should be modified to allow for regional premium rate adjustments (positive or negative). To date, the paid claims data associated with the population outside of Tompkins County has not been large enough to produce a creditable pool of statistical data to allow for regional adjustments to the premium rates. In addition, since the Consortium utilizes Excellus BlueCross BlueShield as the hospital, surgical, and medical third-party administrator, we rely on data and information from Excellus to help guide us in some of these areas. As it relates to this subject matter, we note that Excellus' community rated products have the same premium rates across this same region which gives us confidence that the risk factors are similar amongst these municipal employers since Excellus is not making any regional premium rate adjustments. We will continue to study the risk pool to ensure the premium rating methodology is fair and equitable to all covered members, especially as the Consortium broadens its operating territory to the contiguous counties.

I look forward to working with you and your team as we progress through this process. Please don't hesitate to contact our Executive Director, Elin Dowd, at edowd@tompkins-co.org or myself at idrake@town.ithaca.ny.us with any additional questions or information necessary to continue the process.

Best regards,

Judith Drake

Chair, Board of Directors

Greater Tompkins County Municipal Health Insurance



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NOW, FHEREFORE, the parties agree as follows:

Tompkins County

- The Participants hereby designate themselves under this Agreement as the Greater 1. Tompkins County Municipal Health Insurance Consortium (the "Consortium") for the purpose of providing health benefits (medical, surgical, hospital, prescription drug, dental, and/or vision) to those Enrollees that each Participant individually elects to include in the Greater Tompkins County Municipal Health Insurance Consortium Medical Plan(s) (the "Plan(s)").
 - The following Participants shall

Municipality Name	Effective Date
City of Ithaca	1/1/2011
County of Tompkins	1/1/2011
Town of Caroline	1/1/2011
Town of Danby	1/1/2011
Town of Dryden	1/1/2011
Town of Enfield	1/1/2011
Town of Groton	1/1/2011
Town of Ithaca	1/1/2011
Town of Ulysses	1/1/2011
Village of Cayuga Heights	1/1/2011
Village of Dryden	1/1/2011
Village of Groton	1/1/2011
Village of Trumansburg	1/1/2011
City of Cortland	1/1/2013
Town of Lansing	1/1/2013
Town of Willet	1/1/2015
Village of Homer	1/1/2015
Town of Marathon	1/1/2016
Town of Truxton	1/1/2016
Town of Virgil	1/1/2016

comprise the current membership of the Consortium:

Municipality Name	Effective Date
Town of Aurelius	1/1/2017
Town of Cincinnatus	1/1/2017
Town of Montezuma	1/1/2017
Town of Moravia	1/1/2017
Town of Preble	1/1/2017
Town of Scipio	1/1/2017
Town of Springport	1/1/2017
Village of Union Springs	1/1/2017
Town of Homer	1/1/2018
Town of Newfield	1/1/2018
Town of Owasco	1/1/2018
County of Seneca	1/1/2019
Town of Big Flats	1/1/2019
Town of Mentz	1/1/2019
Town of Niles	1/1/2019
Town of Sennett	1/1/2019
Village of Freeville	1/1/2019
Village of Horseheads	1/1/2019
Village of Lansing	1/1/2019
Town of Horseheads	1/1/2020
Town of Spencer	1/1/2020
Lansing Library	1/1/2020
Village of Watkins Glen	1/1/2020

- 3. Membership in the Consortium may be offered to any municipal corporation as defined in N.Y. Insurance Law Section 4702(f) within the geographical boundaries of the Counties of Tompkins, Cayuga, Chemung, Cortland, Tioga, Schuyler, and Seneca, provided however that, in the sole discretion of the Board (as defined below), the applicant provides satisfactory proof of its financial responsibility and is of the same type of municipal corporation as the initial Participants. Notwithstanding anything to the contrary set forth in this Agreement, admission of new Participants shall not require amendment of this Section A(2). Membership shall be subject to the terms and conditions set forth in this Agreement, any amendments hereto, and applicable law.
- 4. The Board, in its sole discretion, and by a two-thirds (2/3) vote of the entire Board, may elect to permit additional municipal corporations located within the geographical boundaries set forth in Section A(3) to become Participants subject to satisfactory proof, as determined by the Board, of such municipal corporation's financial responsibility. Such corporations must agree to continue as a Participant for a minimum of three (3) years upon entry.
- 5. The Board, in its sole discretion, and by a two-thirds (2/3) vote of the entire Board, may elect to permit a municipal corporation, that does not satisfy the geographical boundaries set forth in Section A.3 but are located within the geographical boundaries of the counties of Broome, Chenango, Onondaga, Steuben and Yates to become a Participant upon consideration of such factors including but not limited to financial responsibility and the municipal corporation's similarity in terms of risk and demographic makeup to the current Participants of the Consortium. Such municipal corporations must agree to continue as a Participant for a minimum of three (3) years upon entry.

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Tompkins County

- 1. The Participants hereby designate themselves under this Agreement as the Greater Tompkins County Municipal Health Insurance Consortium (the "Consortium") for the purpose of providing health benefits (medical, surgical, hospital, prescription drug, dental, and/or vision) to those Enrollees that each Participant individually elects to include in the Greater Tompkins County Municipal Health Insurance Consortium Medical Plan(s) (the "Plan(s)").
 - The following Participants shall

Municipality Name	Effective Date
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Town of Willet	1/1/2015
Village of Homer	1/1/2015
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Town of Homer	1/1/2018
Town of Newfield	1/1/2018
Town of Owasco	1/1/2018
County of Seneca	1/1/2019
Town of Big Flats	1/1/2019
Town of Mentz	1/1/2019
Town of Niles	1/1/2019
Town of Sennett	1/1/2019
Village of Freeville	1/1/2019
Village of Horseheads	1/1/2019
Village of Lansing	1/1/2019
Town of Horseheads	1/1/2020
Town of Spencer	1/1/2020
Lansing Library	1/1/2020
Village of Watkins Glen	1/1/2020

- 3. Membership in the Consortium may be offered to any municipal corporation as defined in N.Y. Insurance Law Section 4702(f) within the geographical boundaries of the Counties of Tompkins, Broome, Cayuga, Chemung, Chenango, Cortland, Onondaga, Tioga, Schuyler, Seneca, Steuben, and Yates provided however that, in the sole discretion of the Board (as defined below), the applicant provides satisfactory proof of its financial responsibility and is of the same type of municipal corporation as the initial Participants. Notwithstanding anything to the contrary set forth in this Agreement, admission of new Participants shall not require amendment of this Section A(2). Membership shall be subject to the terms and conditions set forth in this Agreement, any amendments hereto, and applicable law.
- 4. The Board, in its sole discretion, and by a two-thirds (2/3) vote of the entire Board, may elect to permit additional municipal corporations located within the geographical boundaries set forth in Section A(3) to become Participants subject to satisfactory proof, as determined by the Board, of such municipal corporation's financial responsibility. Such corporations must agree to continue as a Participant for a minimum of three (3) years upon entry.

5. And delete this entire section

The Board, in its sole discretion, and by a two-thirds (2/3) vote of the entire Board, may elect to permit a municipal corporation, that does not satisfy the geographical boundaries set forth in Section A.3 to become a Participant upon consideration of such factors including but not limited to financial responsibility and the municipal corporation's similarity in terms of risk and demographic makeup to the current Participants of the Consortium. Such municipal corporations must agree to continue as a Participant for a minimum of three (3) years upon entry.



Municipalities building a stable insurance future. 125 E. Court Street Ithaca, New York 14850 607-274-5590 Consortium@tompkins-co.org www.tompkinscountyny.gov/hconsortium

2020 AMENDMENT TO THE

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MUNICIPAL COOPERATION AGREEMENT

(Signed by all Participants as of July 2020)

THIS AGREEMENT (the "Agreement") made effective as of the 1st day of October 2010 (the "Effective Date"), and as amended herein, by and among each of the signatory municipal corporations hereto (collectively, the "Participants").

WHEREAS:

- 1. Article 5-G of the New York General Municipal Law (the "General Municipal Law") authorizes municipal corporations to enter into cooperative agreements for the performance of those functions or activities in which they could engage individually;
- 2. Sections 92-a and 119-o of the General Municipal Law authorize municipalities to purchase a single health insurance policy, enter into group health plans, and establish a joint body to administer a health plan;
- 3. Article 47 of the New York Insurance Law (the "Insurance Law" or "N.Y. Ins. Law"), and the rules and regulations of the New York State Superintendent of Financial Services (the "Superintendent") set forth certain requirements for governing self-insured municipal cooperative health insurance plans;
- 4. Section 4702(f) of the Insurance Law defines the term "municipal corporation" to include a county, city, town, village, school district, board of cooperative educational services, public library (as defined in Section 253 of the New York State Education Law) and district (as defined in Section 119-n of the General Municipal Law); and
- 5. The Participants have determined to their individual satisfaction that furnishing the health benefits (including, but not limited to, medical, surgical, hospital, prescription drug, dental, and/or vision) for their eligible officers, eligible employees (as defined by the Internal Revenue Code of 1986, as amended, and the Internal Revenue Service rules and regulations), eligible retirees, and the eligible dependents of eligible officers, employees and retirees (collectively, the "Enrollees") (such definition does not include independent contractors and/or consultants) through a municipal cooperative is in their best interests as it is more cost- effective and efficient. Eligibility requirements shall be determined by each Participant's collective bargaining agreements and/or their personnel policies and procedures.

NOW, THEREFORE, the parties agree as follows:

A. PARTICIPANTS.

1. The Participants hereby designate themselves under this Agreement as the Greater Tompkins County Municipal Health Insurance Consortium (the "Consortium") for the purpose of providing health benefits (medical, surgical, hospital, prescription drug, dental, and/or vision) to those Enrollees that each Participant individually elects to include in the Greater Tompkins County Municipal Health Insurance Consortium Medical Plan(s) (the "Plan(s)").

{H3854034.1}

2. The following Participants shall comprise the current membership of the Consortium.

Membership in the Consortium may

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City of Ithaca	1/1/2011
County of Tompkins	1/1/2011
Town of Caroline	1/1/2011
Town of Danby	1/1/2011
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Town of Lansing	1/1/2013
Town of Willet	1/1/2015
Village of Homer	1/1/2015
Town of Marathon	1/1/2016
Town of Truxton	<u>1/1/2016</u>
Town of Virgil	<u>1/1/2016</u>

be offered to any municipal corporation as
defined in N.Y. Ins. Law §4702(f) within the
geographical boundaries of the Counties of
Tompkins, Cayuga, Chemung, Cortland,
Tioga, Schuyler, and Seneca, provided
however that, in the sole discretion of the

however that, in the sole discretion of the Board (as defined below), the applicant provides satisfactory proof of its financial responsibility and is of the same type of municipal corporation as the initial Participants. Notwithstanding anything to the contrary set forth in this Agreement, admission of new Participants shall not require amendment of this Section A(2). Membership shall be subject to the terms and conditions set forth in this Agreement, any amendments hereto and applicable law.

{H3854034.1}

Municipality Name Effective Date 1/1/2017 Town of Aurelius 1/1/2017 Town of Cincinnatus Town of Montezuma 1/1/2017 Town of Moravia 1/1/2017 Town of Preble 1/1/2017 1/1/2017 Town of Scipio Town of Springport 1/1/2017 Village of Union Springs 1/1/2017 Town of Homer 1/1/2018 Town of Newfield 1/1/2018 1/1/2018 Town of Owasco 1/1/2019 County of Seneca Town of Big Flats 1/1/2019 Town of Mentz 1/1/2019 Town of Niles 1/1/2019 Town of Sennett 1/1/2019 1/1/2019 Village of Freeville Village of Horseheads 1/1/2019 Village of Lansing 1/1/2019 Town of Horseheads 1/1/2020 Town of Spencer 1/1/2020 1/1/2020 **Lansing Library** Village of Watkins Glen 1/1/2020

Deleted: (a) County of Tompkins; (b) City of Ithaca; (c) Town of Enfield; (d) Town of Caroline; (e) Town of Ithaca; (f) Town of Danby; (g) Town of Dryden; (h) Town of Ulysses; (i) Village of Cayuga Heights; (j) Village of Groton; (k) Village of Dryden; (l) Village of Trumansburg; (m) Town of Groton; (n) Town of Lansing: (o) City of Cortland; (p) Village of Homer; (q) Town of Willet.

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- 4. The Board, in its sole discretion, by a two-thirds (2/3) vote of the entire Board, may elect to permit additional municipal corporations located within the geographical boundaries set forth in Section A(3) to become Participants subject to satisfactory proof, as determined by the Board, of such municipal corporation's financial responsibility. Such municipal corporations must agree to continue as a Participant for a minimum of three (3) years upon entry.
- 5. The Board, in it's sole discretion, by a two-thirds (2/3) vote of the entire Board, may elect to permit a municipal corporation that does not satisfy the geographical boundaries set forth in Section A(3) to become a Participant upon consideration of such factors including but not limited to financial responsibility and the municipal corporation's similarity in terms of risk and demographic makeup to the current Participants of the Consortium. Such municipal corporations must agree to continue as a Participant for a minimum of three (3) years upon entry.
- Participation in the Plan(s) by some, but not all, collective bargaining units or employee groups of a Participant shall not be permitted absent prior Board approval. Further, after obtaining approval, any Participant which negotiates an alternative health insurance plan offering other than the plan offerings of the Consortium with a collective bargaining unit or employee group may be subject to an additional assessed charges as determined by the Board to offset any risk or negative effect created by the piecemeal participation in the Plan.
- Further, any Participant with active employees not enrolled in Consortium benefit plan options, must, within three (3) years of the date of enrolling in the Consortium, fully enroll all of their active employees in Consortium plan options or otherwise seek further Board Approval for an additional waiver. Failure to comply with this provision may be grounds for termination of participation in the Consortium as defined in Section Q(3).
- 7. Initial membership of additional participants shall become effective as soon as practical but preferably on the first day of the Plan Year following the adoption by the Board of the resolution to accept a municipal corporation as a Participant. Such municipal corporation must agree to continue as a Participant for a minimum of three (3) years upon entry.
- 8. A municipal corporation that was previously a Participant, but is no longer a Participant, and which is otherwise eligible for membership in the Consortium, may apply for re-entry after a minimum of three (3) years has passed since it was last a Participant. Such re-entry shall be subject to the approval of two-thirds (2/3) of the entire Board. This re-entry waiting period may be waived by the approval of two-thirds (2/3) of the entire Board. In order to re-enter the Consortium, a municipal corporation employer must have satisfied in full all of its outstanding financial obligations to the Consortium. A municipal corporation must agree to continue as a Participant for a minimum of three (3) years upon re-entry.

B. PARTICIPANT LIABILITY.

1. The Participants shall share in the costs of, and assume the liabilities for benefits (including medical, surgical, and hospital) provided under the Plan(s) to covered officers, employees, retirees, and their dependents. Each Participant shall pay on demand such Participant's share of any assessment or additional contribution ordered by the governing Board of the municipal cooperative health benefit plan, as set forth in Section L(4) of this Agreement or as ordered by the Superintendent or under Article 74 (seventy four) of the New York State Insurance Law. The pro rata share shall be based on the Participant's relative "premium" contribution to the Plan(s) as a {H3854034.1}

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approval, any Participant which negotiates an
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percentage of the aggregate "premium" contribution to the Plan(s), as is appropriate based on the nature of the assessment or contribution.

- 2. New Participants (each a "New Participant") who enter the Consortium may, at the discretion of the Board of Directors, be assessed a fee for additional financial costs above and beyond the premium contributions to the Plan(s). Any such additional financial obligations and any related terms and conditions associated with membership in the Consortium shall be determined by the Board, and shall be disclosed to the New Participant prior to its admission.
- 3. Each Participant shall be liable, on a pro rata basis, for any additional assessment required in the event the Consortium funding falls below those levels required by the Insurance law as follows:
 - a. In the event the Consortium does not have admitted assets (as defined in Insurance Law § 107) at least equal to the aggregate of its liabilities, reserves and minimum surplus required by the Insurance Law, the Board shall, within thirty (30) days, order an assessment (an "Assessment Order") for the amount that will provide sufficient funds to remove such impairment and collect from each Participant a pro-rata share of such assessed amount.
 - b. Each Participant that participated in the Consortium at any time during the two (2) year period prior to the issuing of an Assessment Order by the Board shall, if notified of such Assessment Order, pay its pro rata share of such assessment within ninety (90) days after the issuance of such Assessment Order. This provision shall survive termination of the Agreement of withdrawal of a Participant.
 - c. For purposes of this Section B(3), a Participant's pro-rata share of any assessment shall be determined by applying the ratio of the total assessment to the total contributions or premium equivalents earned during the period covered by the assessment on all Participants subject to the assessment to the contribution or premium equivalent earned during such period attributable to such Participant.

C. BOARD OF DIRECTORS.

- 1. The governing board of the Consortium, responsible for management, control and administration of the Consortium and the Plan(s), shall be referred to as the "Board of Directors" (the "Board"). The voting members of the Board shall be composed of one representative of each Participant and representatives of the Joint Committee on Plan Structure and Design (as set forth in Section C(11)), who shall have the authority to vote on any official action taken by the Board (each a "Director"). Each Director, except the representatives of the Joint Committee on Plan Structure and Design, shall be designated in writing by the governing body of the Participant.
- 2. If a Director designated by a Participant cannot fulfill his/her obligations, for any reason, as set forth herein, and the Participant desires to designate a new Director, it must notify the Consortium's Chairperson in writing of its selection of a new designee to represent the Participant as a Director.
- 3. Directors shall receive no remuneration from the Consortium for their service and shall serve a term from January 1 through December 31 (the "Plan Year").
 - 4. No Director may represent more than one Participant.
- 5. No Director, or any member of a Director's immediate family shall be an owner, $\{H3854034.1\}$

officer, director, partner, or employee of any contractor or agency retained by the Consortium, including any third-party contract administrator.

6. Except as otherwise provided in Section D of the Agreement, each Director shall be entitled to one vote. A majority of the entire Board, not simply those present, is required for the Board to take any official action, unless otherwise specified in this Agreement. The "entire Board", as used herein and elsewhere in this Agreement, shall mean the total number of Directors when there are no vacancies.

While physical presence is strongly encouraged, Directors who cannot be physically present at any meeting may attend remotely utilizing video conferencing, that allows for real time audio and visual participation and voting in the meeting upon confirmation that communication is with all participants as it progresses.

- 7. Each Participant may designate in writing an alternate Director to attend the Board's meeting when its Director cannot attend. The alternate Director may participate in the discussions at the Board meeting and will, if so designated in writing by the Participant, be authorized to exercise the Participant's voting authority. Only alternate Directors with voting authority shall be counted toward a quorum. The Joint Committee on Plan Structure and Design may designate alternate Directors as set forth in Section C(11).
- 8. A majority of the Directors of the Board shall constitute a quorum. A quorum is a simple majority (more than half) of the entire Board. A quorum is required for the Board to conduct any business. This quorum requirement is independent of the voting requirements set forth in Section C(6). The Board shall meet on an annual basis, at a time and place within the State of New York determined by a vote of the Board. The Board shall hold an annual meeting (the "Annual Meeting") in September, of each Plan Year.
- 9. Special meetings of the Board may be called at any time by the Chairperson or by any two (2) Directors. Whenever practicable, the person or persons calling such special meeting shall give at least three (3) days notice to all of the other Directors. Such notice shall set forth the time and place of the special meeting as well as a detailed agenda of the matters proposed to be acted upon. In the event three (3) days notice cannot be given, each Director shall be given such notice as is practicable under the circumstances.
- 10. In the event that a special meeting is impractical due to the nature and/or urgency of any action which, in the opinion of the Chairperson, is necessary or advisable to be taken on behalf of the Consortium, the Chairperson may send resolutions regarding said actions via electronic communication to each and all of the Directors. The Directors may then electronically communicate their approval or disapproval of said resolution via signed document to the Chairperson. In accordance with NY Business Corporation Law Section 708(b), unanimous consent is required for the Chairperson to act on behalf of the Board in reliance upon such approvals. Any actions taken by the Chairperson pursuant to this paragraph shall be ratified at the next scheduled meeting of the Board
- 11. The Chair of the Joint Committee on Plan Structure and Design and any At-Large Labor Representatives (as defined in Section K) (collectively the "Labor Representatives") shall serve as Directors and shall have the same rights and obligations as all other Directors. The Joint Committee on Plan Structure and Design may designate in writing alternate Directors to attend the Board's meetings when the Labor Representatives cannot attend. The alternate Director may,

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if designated in writing, be authorized to exercise the Labor Representatives' voting authority.

D. WEIGHTED VOTING.

- 1. Except as otherwise provided in this Agreement, any two or more Directors, acting jointly, may require a weighted vote on any matter that may come before the Board. In such event, the voting procedure set forth in this Section D shall apply in lieu of any other voting procedures set forth in this Agreement. Such weighted voting procedures shall apply solely with respect to the matter then before the Board.
 - 2. For purposes of this Section D, each Director shall receive votes as follows:
 - a. each Director representing a Participant with five hundred (500) or fewer Enrollees shall be entitled to one (1) vote.
 - b. each Director representing a Participant with more than five hundred (500) Enrollees shall be entitled to a number of votes equaling the total number of votes assigned under subsection 2(a) above minus the number of Labor Representative votes, divided evenly by the number of Participants eligible under this subsection 2(b) and rounded down to the nearest whole number.
 - c. the Labor Representatives shall be entitled to one (1) vote each.
- 3. Attached as Addendum "A" to this Agreement is an example of the application of the voting formula contained in subparagraph "2" of this Section.
- 4. Notwithstanding anything to the contrary contained in this Agreement, any action taken pursuant to this Section D shall require the approval of two-thirds (2/3) of the total number of votes, if all votes had been cast.

E. ACTIONS BY THE BOARD

1. Subject to the voting and quorum requirements set forth in this Agreement, the Board is required, in accordance with NY Insurance Law §4705, to take action on the following Deleted: Article matters:
a. In accordance with N.Y. Ins. Law §4705(d)(5), to approve an annual budget Deleted:
for the Consortium, which shall be prepared and approved prior to October 1st of each year, and determine the annual premium equivalent rates to be paid by each
Participant for each Enrollee classification in the Plan on the basis of a community
rating methodology in accordance with N.Y. Ins. Law §4705(d)(5)(B) and filed with Deleted:
and approved by the Superintendent.
b. To audit receipts and disbursements of the Consortium and provide for independent audits, and periodic financial and operational reports to Participants in
accordance with N.Y. Ins. Law §4705(e)(1).
c. To establish a joint fund or funds to finance all Consortium expenditures, including claims, reserves, surplus, administration, stop-loss insurance and other
expenses in accordance with N.Y. Ins. Law §4705(d)(4).
d. To select and approve the benefits provided by the Plan(s) including the plan

document(s), insurance certificate(s), and/or summary plan description(s) in

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accordance with N.Y. Ins. Law §4709, a copy of the Plan(s) effective on the date of Deleted: this Agreement is incorporated by reference into this Agreement. Deleted: In accordance with N.Y. Ins. Law §4705(d)(2), may contract with third parties, if appropriate, which may include one or more Participants, for the furnishing of all goods and services reasonably needed in the efficient operation and administration of the Consortium, including, without limitation, accounting services, legal counsel, contract administration services, consulting services, purchases of insurances and actuarial services. Provided, however (a) the charges, fees and other compensation for any contracted services shall be clearly stated in written administrative services contracts, as required in Section 92-a(6) of the General Municipal Law; (b) payment for contracted services shall be made only after such services are rendered; (c) no Director or any member of such Director's immediate family shall be an owner, officer, director, partner or employee of any contract administrator retained by the Consortium; and (d) all such agreements shall otherwise comply with the requirements of Section 92-a(6) of the General Municipal Law. To purchase stop-loss insurance on behalf of the Consortium and determine each year the insurance carrier or carriers who are to provide the stop-loss insurance coverage during the next Plan Year, as required by N.Y. Ins. Law §§ 4707 and 4705(d)(3). To designate one governing Board member to retain custody of all reports, g. statements, and other documents of the Consortium, in accordance with N.Y. Ins. Law §4705(c)(2), and who shall also take minutes of each Board meeting which, if Deleted: appropriate, shall be acted upon by the Board in a subsequent meeting. In accordance with N.Y. Ins. Law §4705(e)(1), to choose the certified public Deleted: accountant and the actuary to provide the reports required by this Agreement and Deleted: any applicable law. In accordance with N.Y. Ins. Law Section 4705(d)(5)(A), designate the banks or trust companies in which joint funds, including reserve funds, are to be deposited and which shall be located in this state, duly chartered under federal law or the laws of this state. In accordance with N.Y. Ins. Law Section 4705(a)(6), designate the fiscal Deleted: <#>¶ officer of a participating municipal corporation to be the Chief Fiscal Officer of the municipal cooperative health benefit plan, and who will serve on the Executive Committee. k. In accordance with N.Y. Ins. Law Section 4705(a)(7), designate an attorney-in-fact to receive summons or other legal process in any action, suit or proceeding arising out of any contract, agreement or Deleted: To designate an attorney-intransaction involving the Consortium. fact to receive summons or other legal process in any action, suit or proceeding Subject to the voting and quorum requirements set forth in this Agreement, the arising out of any contract, agreement or

To fix the frequency, time and place of regular Board meetings.

Esq. as the Consortium's initial attorneyin-fact.¶

Deleted: To fill any vacancy in any of the officers of the Consortium.

transaction involving the Consortium. The Board designates John G. Powers,

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Board is authorized to take action on the following matters:

- b. To have a plan consultant (the "Plan Consultant") contract in place for the upcoming Plan Year, prior to October 1st of each year.
- c. To determine and notify each Participant prior to October 15th of each Plan Year of the monthly premium equivalent for each enrollee classification during the next Plan Year commencing the following January 1st.
- d. To take all necessary action to ensure that the Consortium obtains and maintains a Certificate of Authority in accordance with the Insurance Law.
- e. To take any other action authorized by law and deemed necessary to accomplish the purposes of this Agreement.
- f. Annually elect Directors to the Executive Committee to oversee operations and develop recommendations for Board actions stated in this Section E.

F. EXECUTIVE COMMITTEE.

- 1. The Executive Committee of the Consortium shall consist of at least eleven (11) and no greater than fifteen (15) Directors. Executive Committee Directors are elected annually, but shall always include the elected Chairperson, Vice-Chairperson, and the Secretary of the Consortium, as well as the designated Chief Fiscal Officer and Chairperson of the Joint Committee on Plan Structure and Design.
- 2. The Secretary shall be responsible for maintaing all records in accordance with Article E, Section (1)(g).
- 3. The Executive Committee shall establish meeting dates at its Organizational Meeting. The Executive Committee shall meet no less frequently than once per quarter.
- 4. Special meetings of the Executive Committee may be called at any time by the Chairperson or by any two (2) Executive Committee Directors. Whenever practicable, the person or persons calling such special meeting shall give at least three (3) day notice to all of the other Directors. Such notice shall set forth the time and place of the special meeting as well as a detailed agenda of the matters proposed to be acted upon. In the event a three (3) day notice cannot be given, each Director shall be given—such—notice—as—is practicable—under—the—circumstances.
- 5. The Executive Committee shall:
- a. Conduct business according to its Bylaws within its delegated authority, subject
 to approval and/or ratification of its actions at the next scheduled Board
 meeting.

Deleted: -To review, consider and act on any recommendations made by the Plan Consultant.¶

¶.

<#>To establish administrative guidelines for the efficient operation of the Plan.¶

(#) To establish financial regulations for the entry of new Participants into the Consortium consistent with all applicable legal requirements and this Agreement.

Deleted: <#>To designate the banks or trust companies in which joint funds, including reserve funds, are to be deposited and which shall be located in this state, duly chartered under federal law or the laws of this state and insured by the Federal Deposit Insurance Corporation, or any successor thereto.¶

"#>To designate annually a treasurer (the "Treasurer") who may or may not be a Director and who shall be the treasurer, or equivalent financial officer, for one of the Participants. The Treasurer's duties shall be determined by the Chief Fiscal Officer to whom he/she will report.¶

Deleted: <#>To take all necessary action to ensure the Consortium is operated and administered in accordance with the laws of the State of New York.¶

Deleted: <#>The Executive Committee of the Consortium shall consist of the Chairperson, the Vice-Chairperson, the Secretary, and the Chief Fiscal Officer of the Consortium. The Secretary shall be the governing board member who holds all records in accordance with Article E, Section 1(g). ¶

Board.¶

<#>The Executive Committee shall manage the Consortium between meetings of the Board, subject to such approval by the Board as may be required by this Agreement.¶

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Create subcommittees as necessary to monitor operations and make recommendations, to the Executive Committee and/or Board, to facilitate operations.

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Manage the Consortium between meetings of the Board, subject to such approval by the Board as may be required by this Agreement.

Develop Bylaws for its operations.

In consultation with a nomination committee, fill any vacancy on the Executive Committee from among its members as set forth in its Bylaws.

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Establish administrative guidelines for the efficient operation of the Plan.

Annually appoint a treasurer (the "Treasurer") who may or may not be a Director and who shall be the treasurer, or equivalent financial officer, for one of the Participants. The Treasurer's duties shall be determined by the Chief Fiscal Officer to whom he/she will report.

Take all necessary action to ensure the Consortium is operated and administered in accordance with the laws of the State of New York.

G. OFFICERS.

At the Annual Meeting, the Board shall elect from its Directors, a Chairperson, Vice Chairperson, Chief Fiscal Officer, and Secretary, who shall serve for a term of one (1) year or until their successors are elected and qualified. Any vacancy in an officer's position shall be filled at the next meeting of the Board.

Officers of the Consortium and employees of any third-party vendor, including without limitation the officers and employees of any Participant, who assist or participate in the operation of the Consortium, shall not be deemed employees of the Consortium. Each third-party vendor shall provide for all necessary services and materials pursuant to annual contracts with the Consortium. The officers of the Consortium shall serve without compensation from the Consortium, but may be reimbursed for reasonable out-of-pocket expenses incurred in connection with the performance of such officers' duties.

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Officers shall serve at the pleasure of the Board and may be removed or replaced upon a two-thirds (2/3) vote of the entire Board. This provision shall not be subject to the weighted voting alternative set forth in Section D.

H. CHAIRPERSON; VICE CHAIRPERSON; SECRETARY.

1. The Chairperson shall be the Chief Executive Officer of the Consortium.

2. The Chairperson, or in the absence of the Chairperson, the Vice Chairperson, shall preside at all meetings of the Board.

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In the absence of the Chairperson, the Vice Chairperson shall perform all duties related to that office.

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4. The Secretary shall retain custody of all reports, statements, and other documents of the Consortium and ensure that minutes of each Board meeting are taken and transcribed which shall be acted on by the Board at a subsequent meeting, as appropriate.

I. CHIEF FISCAL OFFICER.

- 1. The Chief Fiscal Officer shall act as the chief financial administrator of the Consortium and disbursing agent for all payments made by the Consortium, and shall have custody of all monies either received or expended by the Consortium. The Chief Fiscal Officer may delegate their duties to the Treasurer to take all necessary action to ensure the Consortium is operated and administered within the laws of the state of New York. The Chief Fiscal Officer shall be a fiscal officer of a Participant. The Chief Fiscal Officer shall receive no remuneration from the Consortium. The Plan shall reimburse the Participant that employs the Chief Fiscal Officer for reasonable and necessary out-of-pocket expenses incurred by the Chief Fiscal Officer in connection with the performance of his or her duties that relate to the Consortium.
- 2. All monies collected by the Chief Fiscal Officer relating to the Consortium, shall be maintained and administered as a common fund. The Chief Fiscal Officer shall, notwithstanding the provisions of the General Municipal Law, make payment in accordance with procedures developed by the Board and as deemed acceptable to the Superintendent.
- 3. The Chief Fiscal Officer shall be bonded for all monies received from the Participants. The amount of such bond shall be established annually by the Consortium in such monies and principal amount as may be required by the Superintendent.
- 4. All monies collected from the Participants by the Chief Fiscal Officer in connection with the Consortium shall be deposited in accordance with the policies of the Participant which regularly employs the Chief Fiscal Officer and shall be subject to the provisions of law governing the deposit of municipal funds.
- 5. The Chief Fiscal Officer may invest moneys not required for immediate expenditure in the types of investments specified in the General Municipal Law for temporary investments or as otherwise expressly permitted by the Superintendent.
- 6. The Chief Fiscal Officer shall account for the Consortium's reserve funds separate and apart from all other funds of the Consortium, and such accounting shall show:
 - a. the purpose, source, date and amount of each sum paid into the fund;
 - b. the interest earned by such funds;
 - c. capital gains or losses resulting from the sale of investments of the Plan's reserve funds;
 - d. the order, purpose, date and amount of each payment from the reserve fund; and
 - e. the assets of the fund, indicating cash balance and schedule of investments.
- 7. The Chief Fiscal Officer shall cause to be prepared and shall furnish to the Board, to participating municipal corporations, to unions which are the exclusive bargaining representatives {H3854034.1}

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Deleted: <#>PLAN ADMINISTRATOR.

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The Board, by a two-thirds (2/3) vote of the entire Board, may annually designate an administrator and/or insurance company of the Plan (the "Plan Administrator") and the other provider(s) who are deemed by the Board to be qualified to receive, investigate, and recommend or make payment of claims, provided that the charges, fees and other compensation for any contracted services shall be clearly stated in written administrative services and/or insurance contracts and payment for such contracted services shall be made only after such services are rendered or are reasonably expected to be rendered. All such contracts shall conform to the requirements of Section 92-a(6) of the General Municipal Law.¶

of Enrollees, the Board's consultants, and to the Superintendent:

- an annual audit, and opinions thereon, by an independent certified public accountant, of the financial condition, accounting procedures and internal control systems of the municipal cooperative health benefit plan;
- b. an annual report and quarterly reports describing the Consortium's current financial status; and
- c. an annual independent actuarial opinion on the financial soundness of the Consortium, including the actuarial soundness of contribution or premium equivalent rates and reserves, both as paid in the current Plan Year and projected for the next Plan Year.
- 8. Within ninety (90) days after the end of each Plan Year, the Chief Fiscal Officer shall furnish to the Board a detailed report of the operations and condition of the Consortium's reserve funds.

J. PLAN ADMINISTRATOR.

The Board, by a two-thirds (2/3) vote of the entire Board, may annually designate an administrator and/or insurance company of the Plan (the "Plan Administrator") and the other provider(s) who are deemed by the Board to be qualified to receive, investigate, <u>audit</u> and recommend or make payment of claims, provided that the charges, fees and other compensation for any contracted services shall be clearly stated in written administrative services and/or insurance contracts and payment for such contracted services shall be made only after such services are rendered or are reasonably expected to be rendered. All such contracts shall conform to the requirements of Section 92-a(6) of the General Municipal Law.

K. JOINT COMMITTEE ON PLAN STRUCTURE AND DESIGN.

- 1. There shall be a Joint Committee on Plan Structure and Design (the "Joint Committee"), which shall consist of (a) a representative of each collective bargaining unit that is the exclusive collective bargaining representative of any Enrollee or group of Enrollees covered by the Plan(s) (the "Union Members"); and (b) a representative of each Participant (the "Management Members"). Management Members may, but are not required to be, Directors.
- 2. The Joint Committee shall review all prospective Board actions in connection with the benefit structure and design of the Plan(s), and shall develop findings and recommendations with respect to such matters. The Chair of the Joint Committee shall report such findings and recommendations to the Board at any regular or special meeting of the Board.
- 3. The Joint Committee shall select (a) from among the Union Members, an individual who shall serve as Chair of the Joint Committee; and (b) from among the Management Members, an individual who shall serve as Vice Chair of the Joint Committee. The Joint Committee shall establish its own parliamentary rules and procedures.
- 4. Each eligible union shall establish such procedures by which its representative to the Joint Committee is chosen and such representative shall be designated in writing to the Chairperson of the Board and the Chair of the Joint Committee.
- 5. The Union Members on the Joint Committee on Plan Structure and Design shall select from among the Union Members an individual to serve as an additional at-large voting {H3854034.1}

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Labor Member on the Board of Directors of the Consortium. If the number of municipal members on the Consortium rises to seventeen (17), the union members of the Joint Committee on Plan Structure and Design shall select from among the Union Members an additional at-large voting Labor Member on the Board of Directors of the Consortium. The at-large voting Labor Member(s) along with the Joint Committee Chair shall collectively be the "Labor Representatives" as defined in Section C(11) of this Agreement. If the number of municipal members on the Consortium rises to twenty-three (23), the Union Members may select from among their members a third At-Large Labor Representative to serve as a Director. Thereafter, for every increase of five (5) additional municipal members added to the Consortium Union Members may select from among their members one (1) At-large Labor Representative to serve as Director, with a maximum number of ten (10) Labor Representatives. Attached hereto as Addendum "B" is a table illustrating the addition of At-Large Labor Representatives as set forth in this Section. Any At-Large Labor Representative designated according to this section shall have the same rights and obligations as all other Directors.

L. PREMIUM CALCULATIONS/PAYMENT.

- 1. The annual premium equivalent rates shall be established and approved by a majority of the entire Board. The method used for the development of the premium equivalent rates may be changed from time to time by the approval of two-thirds (2/3) of the entire Board, subject to review and approval by the Superintendent. The premium equivalent rates shall consist of such rates and categories of benefits as is set forth in the Plan[s] that is determined and approved by the Board consistent with New York law.
- 2. In accordance with N.Y. Ins. Law § 4706, the Consortium shall maintain reserves and stop-loss insurance to the level and extent required by the Insurance Law and as directed by the Superintendent.
- 3. Each Participant's monthly premium equivalent, by enrollee classification, shall be paid by the first day of each calendar month during the Plan Year. A late payment charge of one percent (1%) of the monthly installment then due <u>may</u> be charged by the Board for any payment not received by the first of each month, or the next business day when the first falls on a Saturday, Sunday, legal holiday or day observed as a legal holiday by the Participants.

The Consortium may waive the first penalty once per Plan Year for each Participant, but will strictly enforce the penalty thereafter. A repeated failure to make timely payments, including any applicable penalties, may be used by the Board as an adequate justification for the expulsion of the Participant from the Consortium.

- 4. The Board shall assess Participants for additional contributions, if actual and anticipated losses due to benefits paid out, administrative expenses, and reserve and surplus requirements exceed the amount in the joint funds, as set forth in Section B(3) above.
- 5. The Board, in its sole discretion, may refund amounts in excess of reserves and surplus, or retain such excess amounts and apply these amounts as an offset to amounts projected to be paid under the next Plan Year's budget.

M. EMPLOYEE CONTRIBUTIONS.

If any Participant requires an Enrollee's contribution for benefits provided by the Consortium, the Participant shall collect such contributions at such time and in such amounts as it requires.

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However, the failure of a Participant to receive the Enrollee contribution on time shall not diminish or delay the payment of the Participant's monthly premium equivalent to the Consortium, as set forth in this Agreement.

N. ADDITIONAL BENEFITS.

Any Participant choosing to provide more benefits, coverages, or enrollment eligibility other than that provided under the Plan(s), will do so at its sole expense. This Agreement shall not be deemed to diminish such Participant's benefits, coverages or enrollment eligibility, the additional benefits and the payment for such additional benefits, shall not be part of the Plan(s) and shall be administered solely by and at the expense of the Participant.

O. REPORTING.

The Board, through its officers, agents, or delegates, shall ensure that the following reports are prepared and submitted:

- 1. Annually after the close of the Plan Year, not later than one-hundred twenty (120) days after the close of the Plan Year, the Board shall file a report with the Superintendent showing the financial condition and affairs of the Consortium, including an annual independent financial audit statement and independent actuarial opinion, as of the end of the preceding plan year.
- 2. Annually after the close of the Plan Year, the Board shall have prepared a statement and independent actuarial opinion on the financial soundness of the Plan, including the contribution or premium equivalent rates and reserves, both as paid in the current Plan Year and projected for the next Plan Year.
- 3. The Board shall file reports with the Superintendent describing the Consortium's then current financial status within forty-five (45) days of the end of each quarter during the Plan year.
- 4. The Board shall provide the annual report to all Participants and all unions, which are the exclusive collective bargaining representatives of Enrollees, which shall be made available for review to all Enrollees.
- 5. The Board shall submit to the Superintendent a report describing any material changes in any information originally provided in the Certificate of Authority. Such reports, in addition to the reports described above, shall be in such form, and containing such additional content, as may be required by the Superintendent.

P. WITHDRAWAL OF PARTICIPANT.

- 1. Withdrawal of a Participant from the Consortium shall be effective only once annually on the last day of the Plan Year.
- 2. Notice of intention of a Participant to withdraw must be given in writing to the Chairperson prior to September 1st of each Plan Year. Failure to give such notice shall automatically extend the Participant's membership and obligations under the Agreement for another Plan Year, unless the Board shall consent to an earlier withdrawal by a two-thirds (2/3) vote.

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- 3. Any withdrawing Participant shall be responsible for its pro rata share of any Plan deficit that exists on the date of the withdrawal, subject to the provisions of subsection "4" of this Section. The withdrawing Participant shall be entitled to any pro rata share of surplus that exists on the date of the withdrawal, subject to the provisions of subsection "4" of this Section. The Consortium surplus or deficit shall be based on the sum of actual expenses and the estimated liability of the Consortium as determined by the Board. These expenses and liabilities will be determined one (1) year after the end of the Plan Year in which the Participant last participated.
- 4. The surplus or deficit shall include recognition and offset of any claims, expenses, assets and/or penalties incurred at the time of withdrawal, but not yet paid. Such pro rata share shall be based on the Participant's relative premium contribution to the Consortium as a percentage of the aggregate premium contributions to the Consortium during the period of participation. This percentage amount may then be applied to the surplus or deficit which existed on the date of the Participant's withdrawal from the Consortium. Any pro rata surplus amount due the Participant shall be paid to the Participant one year after the effective date of the withdrawal. Any pro rata deficit amount shall be billed to the Participant by the Consortium one year after the effective date of the withdrawal and shall be due and payable within thirty (30) days after the date of such bill.

Q. DISSOLUTION; RENEWAL; EXPULSION.

- 1. The Board at any time, by a two-thirds (2/3) vote of the entire Board, may determine that the Consortium shall be dissolved and terminated. If such determination is made, the Consortium shall be dissolved ninety (90) days after written notice to the Participants.
 - a. Upon determination to dissolve the Consortium, the Board shall provide notice of its determination to the Superintendent. The Board shall develop and submit to the Superintendent for approval a plan for winding-up the Consortium's affairs in an orderly manner designed to result in timely payment of all benefits.
 - b. Upon termination of this Agreement, or the Consortium, each Participant shall be responsible for its pro rata share of any deficit or shall be entitled to any pro rata share of surplus that exists, after the affairs of the Consortium are closed. No part of any funds of the Consortium shall be subject to the claims of general creditors of any Participant until all Consortium benefits and other Consortium obligations have been satisfied. The Consortium's surplus or deficit shall be based on actual expenses. These expenses will be determined one year after the end of the Plan Year in which this Agreement or the Consortium terminates.
 - c. Any surplus or deficit shall include recognition of any claims/expenses incurred at the time of termination, but not yet paid. Such pro rata share shall be based on each Participant's relative premium contribution to the Plan as a percentage of the aggregate premium contributions to the Plan during the period of participation. This percentage amount would then be applied to the surplus or deficit which exists at the time of termination.
- 2. The continuation of the Consortium under the terms and conditions of the Agreement, or any amendments or restatements thereto, shall be subject to Board review on the fifth (5th) anniversary of the Effective Date and on each fifth (5th) anniversary date thereafter (each a "Review Date") to the extent deemed required by Article 5-G of the New York Municipal Law (the "General Municipal Law").

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- a. At the annual meeting a year prior to the Review Date, the Board shall include as an agenda item a reminder of the Participants' coming obligation to review the terms and conditions of the Agreement.
- b. During the calendar year preceding the Review Date, each Participant shall be responsible for independently conducting a review of the terms and conditions of the Agreement and submitting to the Board of Directors a written resolution containing any objection to the existing terms and conditions or any proposed modification or amendment to the existing Agreement, such written resolution shall be submitted to the Board on or before March 1St preceding the Review Date. Failure to submit any such resolution shall be deemed as each Participant's agreement and authorization to the continuation of the Consortium until the next Review Date under the existing terms and conditions of the Agreement.
- c. As soon as practicable after March 1st, the Board shall circulate to all Participants copies of all resolutions submitted by the Participants. Subject to Section S hereof, any resolutions relating to the modification, amendment, or objection to the Agreement submitted prior to each Review Date shall be considered and voted on by the Participants at a special meeting called for such purpose. Such special meeting shall be held on or before July 1st preceding the Review Date.
- d. Notwithstanding the foregoing or Section T hereof, if at the Annual Meeting following any scheduled Review Date the Board votes on and approves the budget and annual assessment for the next year, the Participants shall be deemed to have approved the continuation of the Consortium under the existing Agreement until the next Review Date.
- 3. The Participants acknowledge that it may be necessary in certain extraordinary circumstances to expel a Participant from the Consortium. In the event the Board determines that:
 - a. a Participant has acted inconsistently with the provisions of the Agreement in a way that threatens the financial well-being or legal validity of the Consortium; or
 - b. a Participant has acted fraudulently or has otherwise acted in bad faith with regards to the Consortium, or toward any individual Participant concerning matters relating to the Consortium, the Board may vote to conditionally terminate said Participant's membership in the Consortium. Upon such a finding by the affirmative vote of two-thirds (2/3) of the Participants, the offending Participant shall be given sixty (60) days to correct or cure the alleged wrongdoing to the satisfaction of the Board. Upon the expiration of said sixty (60) day period, and an absent satisfactory cure, the Board may expel the Participant by an affirmative vote of two-thirds (2/3) of the Participants (exclusive of the Participant under consideration). This section shall not be subject to the weighted voting provision provided in Section D. Any liabilities associated with the Participant's departure from the Consortium under this provision shall be determined by the procedures set forth in Section P of this Agreement.

R. REPRESENTATIONS AND WARRANTIES OF PARTICIPANTS.

Each Participant by its approval of the terms and conditions of this Agreement hereby represents and warrants to each of the other Participants as follows:

1. The Participant understands and acknowledges that its participation in the Consortium under the terms and conditions of this Agreement is strictly voluntary and may be {H3854034.1}

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terminated as set forth herein, at the discretion of the Participant.

- The Participant understands and acknowledges that the duly authorized decisions of the Board constitute the collective will of each of the Participants as to those matters within the scope of the Agreement.
- The Participant understands and acknowledges that the decisions of the Board made in the best interests of the Consortium may on occasion temporarily disadvantage one or more of the individual Participants.
- The Participant represents and warrants that its designated Director or authorized representative understands the terms and conditions of this Agreement and is suitably experienced to understand the principles upon which this Consortium operates.
- 5. The Participant understands and acknowledges that all Directors, or their authorized representatives, are responsible for attending all scheduled meetings. Provided that the quorum rules are satisfied, non-attendance at any scheduled meeting is deemed acquiescence by the absent Participant to any duly authorized Board-approved action at the meeting.
 - The Participant understands and acknowledges that, absent bad faith or fraud, any Participant's vote approving any Board action renders that Board action immune from later challenge by that Participant.

S. RECORDS

The Board shall have the custody of all records and documents, including financial records, associated with the operation of the Consortium. Each Participant may request records and documents relative to their participation in the Consortium by providing a written request to the Chairperson and Chief Fiscal Officer. The Consortium shall respond to each request no later than thirty (30) days after its receipt thereof, and shall include all information which can be provided under applicable law.

T. CHANGES TO AGREEMENT.

Any change or amendment to this Agreement shall require the unanimous approval of the Participants, as authorized by their respective legislative bodies.

U. CONFIDENTIALITY.

Nothing contained in this Agreement shall be construed to waive any right that a covered person possesses under the Plan with respect to the confidentiality of medical records and that such rights will only be waived upon the written consent of such covered person.

V. ALTERNATIVE DISPUTE RESOLUTION ("ADR").

General. The Participants acknowledge and agree that given their budgeting and fiscal constraints, it is imperative that any disputes arising out of the operation of the Consortium be limited and that any disputes which may arise be addressed as quickly as possible. Accordingly, the Participants agree that the procedures set forth in this Section V are intended to be the exclusive means through which disputes shall be resolved. The Participants also acknowledge and agree that by executing this Agreement each Participant is limiting its right to seek redress for {H3854034.1}

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Deleted: However, a Participant that was absent from a meeting will not be presumed to have acquiesced in a particular action taken at the meeting if, within fifteen (15) calendar days after learning of such action, the Participant delivers written notice to the Chairperson that it dissents from such action. The Participant shall also notify the other members of the Board of such dissent. The Chairperson shall direct the Secretary to file the notice with the minutes of the Board. ¶

certain types of disputes as hereinafter provided.

- 2. <u>Disputes subject to ADR</u>. Any dispute by any Participant, Board Member, or Committee Person arising out of or relating to a contention that:
 - a. the Board, the Board's designated agents, a Committee person, or any Participant has failed to adhere to the terms and conditions of this Agreement or any duly-passed resolution of the Board:
 - b. the Board, the Board's designated agents, a Committee person, or any Participant has acted in bad faith or fraudulently in undertaking any duty or action under the Agreement; or
 - c. any other dispute otherwise arising out of or relating to: (i) the terms or conditions of this Agreement; (ii) any duly-passed decision, resolution, or policy by the Board of Directors; or (iii) otherwise requiring the interpretation of this Agreement shall be resolved exclusively through the ADR procedure set forth in paragraph (3) below.
- 3. <u>ADR Procedure.</u> Any dispute subject to ADR, as described in subparagraph (2), shall be resolved exclusively by the following procedure:
 - a. Board Consideration: Within ninety (90) days of the occurrence of any dispute, the objecting party (the "Claimant") shall submit a written notice of the dispute to the Chairperson specifying in detail the nature of the dispute, the parties claimed to have been involved, the specific conduct claimed, the basis under the Agreement for the Participant's objection, the specific injury or damages claimed to have been caused by the objectionable conduct to the extent then ascertainable, and the requested action or resolution of the dispute. A dispute shall be deemed to have occurred on the date the objecting party knew or reasonably should have known of the basis for the dispute.
 - i. Within sixty (60) days of the submission of the written notice, the Executive Committee shall, as necessary, request further information from the Claimant, collect such other information from any other interested party or source, form a recommendation as to whether the Claimant has a valid objection or claim, and if so, recommend a fair resolution of said claim. During such period, each party shall provide the other with any reasonably requested information within such party's control. The Executive Committee shall present its recommendation to the Board in writing, including any underlying facts, conclusions or support upon which it is based, within such sixty (60) day period.
 - ii. Within sixty (60) days of the submission of the Executive Committee's recommended resolution of the dispute, the Board shall convene in a special meeting to consider the dispute and the recommended resolution. The Claimant and the Executive Committee shall each be entitled to present any argument or material it deems pertinent to the matter before the Board. The Board shall hold discussion and/or debate as appropriate on the dispute and may question the Claimant and/or the Executive Committee on their respective submissions. Pursuant to its regular procedures, the Board shall vote on whether the Claimant has a valid claim, and if so, what the fair resolution should be. The weighted voting procedure set forth in Section D shall not apply to this provision. The Board's determination shall be deemed final subject to the Claimant's right to arbitrate as set forth below.

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Arbitration. The Claimant may challenge any Board decision under b. subparagraph (V)(3)(a)(ii) by filing a demand for arbitration with the American Arbitration Association within thirty (30) days of the Board's vote (a "Demand"). In the event a Claimant shall fail to file a Demand within thirty (30) days, the Board's decision shall automatically be deemed final and conclusive. In the event the Participant files a timely Demand, the arbitrator or arbitration panel may consider the claim:

provided however;

- in no event may the arbitrator review any action taken by the Board that occurred three (3) or more years prior to when the Chairperson received notice of the claim; and
- in no event may the arbitrator award damages for any period that precedes the date the Chairperson received notice of the claim by more than twenty-four (24) months.
- The Participants agree that the procedure set forth in this Section V shall constitute their exclusive remedy for disputes within the scope of this Section.

W. MISCELLANEOUS PROVISIONS.

- This instrument constitutes the entire Agreement of the Participants with respect to the subject matter hereof, and contains the sole statement of the operating rules of the Consortium. This instrument supersedes any previous Agreement, whether oral or written.
- Each Participant will perform all other acts and execute and deliver all other documents as may be necessary or appropriate to carry out the intended purposes of this Agreement.
- If any article, section, subdivision, paragraph, sentence, clause, phrase, provision or portion of this Agreement shall for any reason be held or adjudged to be invalid or illegal or unenforceable by any court of competent jurisdiction, such article, section, subdivision, paragraph, sentence, clause, phrase, provision or portion so adjudged invalid, illegal or unenforceable shall be deemed separate, distinct and independent and the remainder of this Agreement shall be and remain in full force and effect and shall not be invalidated or rendered illegal or unenforceable or otherwise affected by such holding or adjudication.
- This Agreement shall be governed by and construed in accordance with the laws of the State of New York. Any claims made under Section V(3)(b) except to the extent otherwise limited therein, shall be governed by New York substantive law.
- All notices to any party hereunder shall be in writing, signed by the party giving it, 5 shall be sufficiently given or served if sent by registered or certified mail, return receipt requested, hand delivery, or overnight courier service addressed to the parties at the address designated by each party in writing. Notice shall be deemed given when transmitted.
- This Agreement may be executed in two or more counterparts each of which shall be deemed to be an original but all of which shall constitute the same Agreement and shall become binding upon the undersigned upon delivery to the Chairperson of an executed copy of this Agreement together with a certified copy of the resolution of the legislative body approving this Agreement and authorizing its execution.
- The provisions of Section V shall survive termination of this Agreement, withdrawal {H3854034.1}

or expulsion of a Participant, and/or dissolution of the Consortium.

- 8. Article and section headings in this Agreement are included for reference only and shall not constitute part of this Agreement.
- 9. No findings or recommendations made by the Joint Committee on Plan Structure and Design or by the Chair of the Joint Committee shall be considered a waiver of any bargaining rights under any contract, law, rule, statute, or regulation.

X. APPROVAL, RATIFICATION, AND EXECUTION.

- 1. As a condition precedent to execution of this Municipal Cooperative Agreement and membership in the Consortium, each eligible municipal corporation desiring to be a Participant shall obtain legislative approval of the terms and conditions of this Agreement by the municipality's governing body.
- 2. Prior to execution of this Agreement by a Participant, the Participant shall provide the Chairperson with the resolution approving the municipality's participation in this Consortium and expressly approving the terms and conditions of this Municipal Cooperative Agreement. Each presented resolution shall be maintained on file with the Consortium.
- 3. By executing this Agreement, each signatory warrants that he/she has complied with the approval and ratification requirements herein and is otherwise properly authorized to bind the participating municipal corporation to the terms and conditions of this Agreement.

[Signature Pages Follow]

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IN WITNESS WHEREOF, the undersigned has caused this Amended Agreement to be executed as of the date adopted by the Board of Directors of the Greater Tompkins County Municipal Health Insurance Consortium and subsequently adopted by all participating municipalities.		
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Addendum "A"

Example of Weighted Voting Formula under Section D(2)

If 11 Participants have 500 or fewer enrollees each and 2 Participants have more than 500 enrollees each, under subparagraph "a" the 11 each get 1 vote. Under subparagraph "b" the 2 large Participants get 4 votes each, which is calculated by taking the total number of votes under subparagraph "a" [11] subtracting the number of Labor Representative votes [2], dividing by the number of eligible Participants under subsection "b" [2], and rounding the result [4.5] down to the nearest whole number [4]. The Labor Representative shall have 1 vote, irrespective of the votes available to the Participants.

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Addendum "B"

Illustration of At-Large Labor Representative Calculation

Total Number of Participants	Total Number of At-Large Labor Representatives
< 17	1
17-22	2
23-27	3
28-32	4
33-37	5
38-42	6
43-47	<u> 7</u>
47-52	8
53-57	9
58+	10